## Atlantic salmon (Salmo salar) in subdivisions 22-31 (Baltic Sea, excluding the Gulf of Finland)

## ICES advice on fishing opportunities

ICES advises that when the maximum sustainable yield (MSY) approach is applied, total commercial sea catch in 2019 should be no more than 116000 salmon. Applying the same catch proportions estimated from observations in the 2017 fishery, the catch in 2019 would be split as follows: 11600 unwanted catch (10\%; previously referred to as discards) and 104400 wanted catch ( $90 \%$; i.e. $55 \%$ reported, $6 \%$ unreported, and $29 \%$ misreported). This would correspond to commercial landings (the reported wanted catch) of 63300 salmon.

ICES advises that management of salmon fisheries should be based on the status of individual river stocks. Fisheries on mixed stocks that cannot target only river stocks with a healthy status, present particular threats to wild stocks that do not have a healthy status. Fisheries in open-sea areas or coastal waters are more likely to pose a threat to depleted stocks than fisheries in estuaries and in healthy wild and reared rivers. Effort in these mixed-stock fisheries has been reduced to low levels and should not increase.

The salmon stocks of rivers Rickleån, Sävarån, Öreälven, Lögdeälven, and Testeboån in the Gulf of Bothnia, Emån in southern Sweden, and all rivers in the southeastern Main Basin (AU 5) are especially weak. The offshore and coastal fisheries in the Main Basin catch all these weak salmon stocks on their feeding migration. The coastal fishery in the Åland Sea and Gulf of Bothnia catches salmon from weak stocks from northern rivers on their spawning migration. These stocks need longer-term, stock-specific rebuilding measures, including fisheries restrictions in estuaries and rivers, habitat restoration, and removal of physical barriers. For these weak stocks exploitation should not increase along their feeding and spawning migration routes at sea.

## Stock development over time

To evaluate the status of wild stocks, ICES uses smolt production relative to the potential smolt production capacity (PSPC) on a river-by-river basis. Time-series indicate that the status for most stocks has improved over time.

The 2018 assessment indicates that since the Salmon Action Plan (ICES, 2008a) was adopted in 1997 (Figure 2a), total wild smolt production has increased tenfold in assessment units (AUs) 1-2, the largest contributors to the overall (AUs 1-5) smolt production. Smolt production in AU 3, however, only shows a weak positive trend, while it has remained at around the same level in AU 4. Despite the overall increase in wild smolt production, the decline in post-smolt survival (Figure 3), from the late 1980 s until the mid-2000s, has impacted fishing opportunities. Post-smolt survival has improved slightly since 2005, without an obvious trend in recent years.

Smolt production estimates for AU 5 rivers are mainly based on parr density data in combination with expert judgement about mortality rates. Smolt production in AU 5 has been low for many years (Figure 2a) and large uncertainties make it difficult to assess trends. Based on parr density data, minor increases in smolt production are expected in 2018 (Table 4.2.3.3 in ICES, 2018).

The harvest rate of salmon has decreased considerably since the beginning of the 1990s (Figure 2 b ). The overall trend of the pre-fishery stock abundance (PFA) is estimated to have remained largely unchanged over the last few years (Figure 2 c ).


Figure 1 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Total number of removals (dead catch) in the years 1987-2017: river catches (mainly recreational, but including also some commercial fishing) and removals at sea (split into commercial and recreational nominal landings, unreported and misreported landings, and dead discards). Commercial sea catch also includes recreational sea catch in 1987-2000. Recently updated expert estimates of trolling catches from some countries and years (ICES, 2018) are included in the "recreational sea" category.


Figure 2a
Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Top: Smolt production (median estimates, boxes and whiskers indicate $50 \%$ and $90 \%$ probability intervals, respectively) relative to $50 \%$ (dashed line) and $75 \%$ of the potential smolt production, PSPC (solid line). Bottom: Percent of smolt production relative to PSPC in AU 5 (median estimate across the wild rivers and 90\% probability interval) relative to 50\% (dashed line) and 75\% of PSPC (solid line).

Combined offshore HR


Combined coastal HR,


Figure 2b Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Harvest rates in offshore (by fishing season; left) and coastal (by calendar year; right) fisheries. The plots show median values (points) and 90\% probability intervals (vertical lines).


Figure 2c Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Estimated pre-fishery abundance in the sea, 19932019 (PFA; wild and reared, 1SW and MSW combined) for scenario 1 (Table 2). The median estimate and $90 \%$ probability intervals are plotted, diamond symbols indicate future model projections.

## Stock and exploitation status

Of the 29 rivers assessed in subdivisions 22-31, the number of rivers where smolt production has reached $50 \%$ and $75 \%$ of the PSPC is shown in Table 1. In summary, the probability that smolt production reached 75\% of PSPC in 2017 is above $70 \%$ for seven rivers. The probability that smolt production in 2017 reached $50 \%$ of the PSPC is above $70 \%$ for 11 rivers, between 30\% and 70\% for seven rivers, and below 30\% for 11 rivers.

With a few exceptions, the rivers in the northern Baltic Sea area present a better status than the southern ones.

Table 1 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Overview of the status of the Gulf of Bothnia and Main Basin wild and mixed (shaded in grey) stocks in terms of their 2017 probability of having reached $50 \%$ and $75 \%$ (an MSY reference point proxy) of the potential smolt production capacity. The probability values are classified in four groups: Above $90 \%$ (V.likely), between $70 \%$ and $90 \%$ (Likely), between $30 \%$ and $70 \%$ (Uncert.), and below 30\% (Unlikely). For stocks in AUs 1-4 (except Testeboån) the results are based on the assessment model run in 2018. The categorization of Testeboån and AU 5-6 stocks is based on expert judgments - for these rivers there are no defined probabilities (column 'Prob').

| Stock |  | Category | Prob to reach 50\% |  |  |  |  | Prob to reach 75\% |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Prob | V.likely | Likely | Uncert. | Unlikely | Prob | V.likely | Likely | Uncert. | Unlikely |
| Unit 1 | Tornionjoki |  | wild | 1.00 | X |  |  |  | 0.88 |  | X |  |  |
|  | Simojoki | wild | 0.96 | X |  |  |  | 0.67 |  |  | X |  |
|  | Kalixälven | wild | 0.98 | X |  |  |  | 0.83 |  | $x$ |  |  |
|  | Råneälven | wild | 0.95 | X |  |  |  | 0.72 |  | X |  |  |
| Unit 2 | Piteälven | wild | 0.82 |  | X |  |  | 0.12 |  |  |  | X |
|  | Åbyälven | wild | 0.96 | X |  |  |  | 0.74 |  | $x$ |  |  |
|  | Byskeälven | wild | 0.99 | X |  |  |  | 0.82 |  | X |  |  |
|  | Kågeälven | wild | 0.73 |  | X |  |  | 0.35 |  |  | X |  |
|  | Rickleån | wild | 0.45 |  |  | $X$ |  | 0.11 |  |  |  | X |
|  | Sävarån | wild | 0.67 |  |  | X |  | 0.33 |  |  | X |  |
|  | Ume/Vindelälven | wild | 1.00 | X |  |  |  | 0.89 |  | X |  |  |
|  | Öreälven | wild | 0.39 |  |  | X |  | 0.15 |  |  |  | X |
|  | Lögdeälven | wild | 0.27 |  |  |  | X | 0.12 |  |  |  | X |
| Unit 3 | Ljungan | wild | 0.86 |  | X |  |  | 0.64 |  |  | X |  |
|  | Testeboån ${ }^{*}$ | wild |  |  |  | X |  |  |  |  |  | X |
| Unit 4 | Emån | wild | 0.47 |  |  | X |  | 0.18 |  |  |  | X |
|  | Mörrumsån | wild | 0.99 | X |  |  |  | 0.79 |  | X |  |  |
| Unit 5 | Pärnu | mixed | n.a. |  |  |  | X | n.a |  |  |  | X |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Salaca | wild | n.a. |  |  | X |  | n.a. |  |  |  | X |
|  | Vitrupe | wild | n.a. |  |  |  | X | n.a. |  |  |  | X |
|  | Peterupe | wild | n.a. |  |  |  | X | n.a. |  |  |  | X |
|  | Gauja | mixed | n.a. |  |  |  | X | n.a. |  |  |  | X |
|  | Daugava | mixed | n.a. |  |  |  | X | n.a. |  |  |  | X |
|  | Irbe | wild | n.a. |  |  |  | X | n.a. |  |  |  | X |
|  | Venta | mixed | n.a. |  |  | X |  | n.a. |  |  |  | X |
|  | Saka | wild | n.a. |  |  |  | X | n.a. |  |  |  | X |
|  | Uzava | wild | n.a. |  |  |  | X | n.a. |  |  |  | X |
|  | Barta | wild | n.a. |  |  |  | X | n.a. |  |  |  | X |
|  | Nemunas | wild | n.a. |  |  |  | X | n.a. |  |  |  | X |

${ }^{*}$ ) Preliminary evaluation

## Catch scenarios

Five fishing scenarios were considered, using estimates of pre-fishery abundance (PFA) at the beginning of 2019 (Table 2). Scenario 1 corresponds to the total commercial catch at sea advised by ICES for 2014-2018 (116 000 salmon per annum). Scenarios 2 and 3 represent a $20 \%$ increase and a $20 \%$ decrease in catch, respectively, compared with scenario 1 . Scenario 4 follows the EU Commission's proposal for a multiannual plan for Baltic salmon (EC, 2011), i.e. a harvest rule of $F=0.1$ that covers the commercial catch at sea. Scenario 5 illustrates stock development under no fishing, neither at sea nor in rivers.

The outlook table for 2019 (Table 2) splits the total commercial catch at sea into similar components as in previous years, using the proportions estimated to have occurred in 2017: wanted catch reported (55\%), wanted catch unreported (6\%), wanted catch misreported (29\%), and unwanted catch (10\%; this is the catch that would be discarded if discarding was allowed). The $10 \%$ unwanted catch is the sum of $2 \%$ (undersized salmon) and $8 \%$ (seal-damaged salmon). Seal-damaged salmon are always dead, whereas some of the undersized salmon would survive if they were discarded. All scenarios
assume a fixed additional recreational catch at sea of 32400 salmon, based on average catches in 2015-2017, and a constant harvest rate in rivers on returning salmon. In Table 2, fishing mortality (F) is also indicated for all scenarios.

Table 2 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). The catch scenarios for 2019.

| Scenario | Commercial catch at sea in subdivisions 22-31 in 2019 |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total commercial catch at sea | F of commercial catch | Wanted catch Reported | Unwanted catch (dead + alive) |  | Wanted catch Unreported | Wanted catch <br> Misreported |
|  |  |  |  | Undersized | Seal damaged |  |  |
| 1 | 116.0 | 0.07 | 63.3 | 2.9 | 8.8 | 7.3 | 33.7 |
| 2 | 139.2 | 0.08 | 76.0 | 3.5 | 10.6 | 8.7 | 40.4 |
| 3 | 92.8 | 0.06 | 50.7 | 2.3 | 7.0 | 5.8 | 27.0 |
| 4 | 162.8 | 0.10 | 88.9 | 4.0 | 12.4 | 10.2 | 47.3 |
| 5 | 0.0 | 0.00 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Scenario | ```Total sea catch (comm. + recr.) 2019``` | F of total catch at sea | Recreational catch at sea 2019 | River 20 |  |  |  |
| 1 | 148.4 | 0.09 | 32.4 |  | 65.1 |  |  |
| 2 | 171.6 | 0.11 | 32.4 |  | 62.6 |  |  |
| 3 | 125.2 | 0.08 | 32.4 |  | 67.5 |  |  |
| 4 | 195.2 | 0.12 | 32.4 |  | 60.0 |  |  |
| 5 | 0.0 | 0.00 | 0.0 |  | 0.0 |  |  |

All values in the table are in thousands of fish.
Note: The figures in the table are rounded. Calculations were done with unrounded inputs and computed values may not match exactly when calculated using the rounded figures in the table.

## MSY approach

Figures 5a-d present the river-specific annual probabilities of meeting the MSY proxy (75\% of the PSPC) under each scenario for the 16 wild rivers of AUs 1-4 included in the stock projections. Table 10 shows these probabilities for year 2024 (for stocks in AUs 1-3) or 2023 (for stocks in AU 4), which is approximately one full generation ahead from now. The results indicate relatively small differences between scenarios 1-4; only scenarios 5 (zero fishing) is clearly different. There are, however, differences between rivers, with some of them having a much lower probability of reaching 75\% of the PSPC. Rivers Simojoki, Rickleån, Öreälven, Lögdeälven (Gulf of Bothnia), and Emån (southern Sweden) have the lowest probabilities, though all these rivers (except Simojoki) show positive trends under most scenarios.

Figures 6a-d display estimated past and projected future smolt production and spawner abundance under scenarios 1, 4 and 5. For all rivers except Simojoki and Vindelälven, smolt production in 2023-2024 is expected to remain around current levels or to increase under most scenarios.

Stock projections have not been conducted for Testeboån (AU 3) and for stocks in AU 5. Although a few rivers in AU 5 have shown signs of recovery in 2015 and 2016, the smolt production decreased in 2017 and a majority of these stocks are still regarded as weak. Mixed-stock fisheries pose a special problem in the fisheries management for these stocks. Effort in the fisheries has been reduced to low levels in recent years and should not increase. The reasons for the low productivity of southern stocks is not entirely clear but may, at least partly, be caused by conditions in the freshwater environment (ICES, 2014, 2015). Special actions (not only fishery-related) for these stocks are required in addition to the TAC.

The status of the mixed stock, based on the PFA abundance, is estimated to have remained largely unchanged with an expected minor increase in the coming few years. Until specific management objectives have been agreed and shown to be precautionary, the commercial catch at sea advised last year (scenario 1 in the catch scenarios) would allow the weakest stocks to continue to improve (Figures 5a-d), which is considered to be consistent with exploitation under the MSY approach. This would imply a total commercial sea catch (including unreporting, misreporting, and dead discards) not exceeding 116000 salmon in 2019.

## Management plan

According to the management plan proposed by the EC "the annual TAC for salmon stocks at sea shall not exceed the level corresponding to a fishing mortality rate of 0.1 ". It is further stated that "the TAC will only cover marine fisheries but will include masters of non-fishing vessels offering services for recreational fisheries" (EC, 2011). The plan does not specify exactly how to interpret $F=0.1$, or whether this value covers the total catch at sea or only the commercial part of this catch. Different fisheries vary in time and space, and many fisheries catch only maturing salmon. Hence, any catch calculation based on $F=0.1$ is only approximate. ICES calculated the 2019 catch option by calculating the abundance at sea on 1 September for 1-sea-winter (1SW) fish and on 1 July for multi-sea-winter (MSW) fish, accounting for natural mortality from the start of the year. If $F=0.1$ covers only the commercial catch at sea (scenario 4), this corresponds to a total commercial catch at sea not exceeding 162800 salmon in 2019.

ICES has not evaluated the proposed EC management plan for consistency with the precautionary approach and MSY.

## Basis of the advice

Table 3 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). The basis of the advice.

| Advice basis | MSY approach |
| :--- | :--- |
| Management plan | EC proposal (EC, 2011), not formally adopted. |

## Quality of the assessment

A benchmark process (WKBaltSalmon; ICES, 2017) was held in 2016-2017 to evaluate available data and develop the assessment methods for Baltic salmon. Some needs for improvement regarding data and methods identified during WKBaltSalmon have been taken into consideration in 2018 and incorporated in the assessment model. The most important changes include:

- change of software for running the assessment model (from WinBUGS to JAGS),
- updated stock-recruitment parameterization (Model 3 from WKBALTSalmon, ICES, 2017),
- updated recreational trolling catch estimates for the period 1987-2017 (included as a part of the offshore longline fishery),
- use of updated priors for production areas for a few rivers,
- a new model for estimation of smolt production in AU 4 rivers, used as "smolt priors" in the assessment model, and
- modification of the assessment model to accommodate for river- and year-specific spawner sex ratios.

More details about model updates, and evaluations of those, can be found in the working group report (ICES, 2018).
There are indications that M74 mortality is currently increasing, as well as reported deaths of spawners due to an unidentified disease, which may affect the projection. This extra mortality could reduce smolt production and PFA beyond the advice year, though the likely impacts are uncertain. The present advice has not taken into account a potential further increase in M74 mortality.

Misreported catch as a proportion of the total estimated catch increased to $29 \%$ in 2017 compared to $16 \%$ in 2016. This is caused by a large increase in the reported catch of sea trout by Poland with long-lines in the offshore fishery, from about 10800 individuals reported in 2016 to 22400 in 2017. Based on observer data, these catches are almost entirely composed of salmon and therefore misreported.

There is considerable uncertainty about the amount of salmon discarded, and even greater uncertainty about the proportion that survives when discarded. Seal-damaged salmon are all dead, but there is also uncertainty on the amount of seal-damaged salmon. The values used in this advice represent the current available knowledge and are based on data from a variety of sources (such as logbooks, interviews with fishers, agreed sampling schemes with skippers, or Data Collection Framework [DCF] sampling data), but these data are generally sparse. Expert judgement has been applied when no data are available, or to supplement the sparse data. Because of this uncertainty, current estimates of discards should be considered approximate and not as precise estimates.

The release of reared salmon (currently contributing up to $30 \%$ of the mixed-stock PFA in the Main Basin) is accounted for when assessing fishery opportunities.

## Issues relevant for the advice

With no adopted EC management plan, there are no guidelines for how quickly (within which time frames) weak salmon stocks should recover, what proportion should recover, and to what level. Therefore, under the current conditions with one TAC for subdivisions 22-31 and many stocks with variable status, any catch advice for the mixed-stock sea fishery on Baltic salmon will be associated with trade-offs between exploitation possibilities and the time required to achieve management objectives.

Salmon harvest rates are lower than in the past and as such fishing mortality, as a proportion of total mortality, is also currently lower than in the past (Figure 2b). This implies that natural processes, mainly post-smolt and adult natural mortalities, currently have a higher relative impact than fishing mortality on the potential of reaching the 75\% PSPC objective.

Fisheries on mixed stocks that include reared salmon, may present particular threats to wild stocks that do not have a healthy status. Fisheries in open-sea areas or coastal waters are more likely to pose a threat to depleted stocks than fisheries in estuaries and healthy wild and reared rivers. For some weak stocks, additional measures (beside TAC restrictions) are required to increase the number of spawners. Such measures could include, for example, reduced fisheries on the migration routes of weak stocks. In addition, as problems in the freshwater environment play a significant role in explaining the poor status of stocks in the southern Baltic rivers (ICES, 2012a, 2014), work to improve river habitats and migration possibilities and actions to reduce poaching may also be needed to increase the status of weak stocks.

Exploitation in the Main Basin offshore fisheries affects possibilities for recovery of the Gulf of Finland salmon stocks, as some Gulf of Finland salmon are caught in the Main Basin.

Very low parr densities observed in Vindelälven (2016-2017) and Ljungan (2017) are expected to result in a drastically reduced smolt production in 2019-2020 (ICES, 2018). However, it should be noted that the estimated pre-fishery abundance of salmon from these rivers, exploited in the fishery during the advice year (2019), is not affected by the reduced parr densities in 2016-2017. Regardless, the situation in the two rivers is alarming, and local management actions aimed at protecting ascending spawners appear warranted.

Recent efforts to re-establish self-sustaining salmon stocks in "potential" rivers, where salmon stocks have been extirpated in the past, present exceptional challenges to management. The numbers of spawners in the potential rivers are likely to be particularly low following initial reintroductions, and productivity is likely to be lower than average. The considerations presented in this advice for the existing weak salmon stocks (e.g. habitat restorations, fishery restrictions, etc.) also apply to re-established stocks.

## Reference points

To evaluate the state of the stock, ICES uses the smolt production relative to $50 \%$ and $75 \%$ of the natural production capacity (potential smolt production capacity; PSPC) on a river-by-river basis. The $75 \%$ of the PSPC reference is based on the MSY approach (ICES, 2008a, 2008b). The $50 \%$ of the PSPC reference has no formal status as a reference point in ICES but is widely considered an interim objective for weak stocks. The $50 \%$ objective is therefore also included as part of the stock status evaluation.

## Basis of the assessment

ICES uses five assessment units for salmon in the Baltic Main Basin and the Gulf of Bothnia (Figure 8). The division of stocks into units is based on biological and genetic characteristics. Stocks of a particular unit are assumed to exhibit similar migration patterns. It can therefore be assumed that they are subject to the same fisheries, experience the same exploitation rates, and could be managed in the same way (e.g. using coastal management measures might improve the status of all stocks in a specific assessment unit). Even though stocks of AUs 1-3 have the highest current smolt productions
and, therefore, have an important role in sustaining fisheries, the stocks in AUs 4 and 5 contain a relatively high proportion of the overall genetic variability of Baltic salmon stocks.

Table 4 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Assessment units.

| Assessment unit | Name | Salmon rivers included |
| :---: | :--- | :--- |
| 1 | Northeastern Bothnian Bay stocks | On the Finnish-Swedish coast from Perhonjoki northward to the <br> river Råneälven, including River Tornionjoki. |
| 2 | Western Bothnian Bay stocks | On the Swedish coast between Lögdeälven and Luleälven. |
| 3 | Bothnian Sea stocks | On the Swedish coast from Dalälven northward to Gideälven and on <br> the Finnish coast from Paimionjoki northwards to Kyrönjoki. |
| 4 | Western Main Basin stocks | Rivers on the Swedish coast in ICES subdivisions 25-29. |
| 5 | Eastern Main Basin stocks | Estonian, Latvian, Lithuanian, and Polish rivers. |

Table 5 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). The basis of the assessment.

| ICES stock data category | 1 (ICES, 2016) |
| :--- | :--- |
| Assessment type | Bayesian state-space model for a majority of rivers in AUs 1-4; assessment by expert judgement <br> for AU 5. Uncertainties about estimated quantities from the Bayesian model are expressed as <br> probability distributions. |
| Input data | Commercial removals (international landings and effort by fishery (1987-2017), wild and reared <br> proportions, tag returns); recreational catch; estimated unreported and misreported catch; <br> spawner counts in some rivers, parr densities from all rivers, smolt counts in some rivers. |
| Discards and bycatch | Included in the assessment (estimates based partly on data and partly on expert evaluation). |
| Indicators | None |
| Other information | The assessment is based on the benchmark in 2012 (IBP Salmon; ICES, 2012b). The data and <br> model options were re-examined in 2017 (WKBaltSalmon; ICES, 2017), and several <br> improvements of the assessment model have been conducted in 2018 (ICES, 2018). |
| Working group | Assessment Working Group on Baltic Salmon and Trout (WGBAST) |

The PSPC is estimated based on a combination of expert knowledge and spawner/smolt estimates (based on river-specific stock-recruitment relationships) which are derived by fitting the assessment model to the data. The assessment model updates the estimates of smolt production historically and the PSPC for each river.

## Information from stakeholders

There is no available information.

## History of the advice, catch, and management

Table 6 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). ICES advice for salmon, landings, total catches, and agreed TACs; all numbers are in thousands of fish. Landings and total catch figures for 2017 are preliminary.

| Year | ICES advice | Predicted catch corresponding to advice | TAC | Landings at sea^ | Catch at sea^^ | River catch $^{\wedge \wedge \wedge}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1987 | No increase in effort | - |  | 729 | 957 | 11 |
| 1988 | Reduce effort |  |  | 543 | 716 | 13 |
| 1989 | TAC | 850 |  | 755 | 1001 | 18 |
| 1990 | TAC |  |  | 861 | 1179 | 28 |
| 1991 | Lower TAC | - |  | 630 | 857 | 27 |
| 1992 | TAC | 688 |  | 619 | 845 | 26 |
| 1993 | TAC | 500 | 650 | 549 | 753 | 25 |
| 1994 | TAC | 500 | 600 | 454 | 630 | 21 |
| 1995 | Catch as low as possible in offshore and coastal fisheries | - | 500 | 501 | 758 | 27 |
| 1996 | Catch as low as possible in offshore and coastal fisheries | - | 450 | 486 | 753 | 44 |
| 1997 | Catch as low as possible in offshore and coastal fisheries | - | 410 | 370 | 629 | 56 |
| 1998 | Offshore and coastal fisheries should be closed | - | 410 | 369 | 575 | 37 |
| 1999 | Same TAC and other management measures as in 1998 | 410 | 410 | 313 | 588 | 37 |
| 2000 | Same TAC and other management measures as in 1999 | 410 | 450 | 363 | 689 | 35 |
| 2001 | Same TAC and other management measures as in 2000 | 410 | 450 | 388 | 636 | 39 |
| 2002 | Same TAC and other management measures as in 2001 | 410 | 450 | 362 | 592 | 36 |
| 2003 | Same TAC and other management measures as in 2002 | 410 | 460 | 350 | 616 | 29 |
| 2004 | Same TAC and other management measures as in 2003 | 410 | 460 | 410 | 830 | 32 |
| 2005 | Current exploitation pressure will not impair the possibilities of reaching the management objective for the stronger stocks. | - | 460 | 293 | 505 | 39 |
| 2006 | Current exploitation pressure will not impair the possibilities of reaching the management objective for the larger stocks. Long-term benefits for the smaller stocks are expected from a reduction of the fishing pressure, although it is uncertain whether this is sufficient to rebuild these stocks to the level indicated in the Salmon Action Plan. | - | 460 | 196 | 305 | 24 |
| 2007 | ICES recommends that catches should not increase. | 324 | 429 | 182 | 295 | 30 |
| 2008 | ICES recommends that catches should be decreased in all fisheries. | - | 364 | 136 | 171 | 58 |
| 2009 | ICES recommends no increase in catches of any fisheries above the 2008 level for SDs 22-31. | - | 310 | 172 | 297 | 41 |
| 2010 | TAC for SDs 22-31 | 133 | 294 | 141 | 261 | 23 |
| 2011 | TAC for SDs 22-31 | 120 | 250 | 144 | 225 | 25 |
| 2012 | TAC for SDs 22-31 | 54 | 123 | 128 | 176 | 63 |
| 2013 | TAC for SDs 22-31 | 54 | 109 | 106 | 152 | 51 |
| 2014 | TAC for SDs 22-31, corresponding to reported commercial sea landings assuming discards, unreporting, and misreporting as in 2012 (corresponding total commercial sea removals are given in brackets) | 78 (116*) | 107 | 110 | 143 | 55 |
| 2015 | Total commercial sea catch for SDs 22-31 (estimates of the split of the catch in 2013 into: unwanted, wanted and reported, wanted and unreported, wanted and misreported, are given in brackets). | $\begin{array}{r} 116 \text { (11\%, 68\%, } \\ 10 \%, 11 \%) \end{array}$ | 96 | 97 | 129 | 64 |
| 2016 | Total commercial sea catch for SDs 22-31 (estimates of the split of the catch in 2014 into: unwanted, wanted and reported, wanted and unreported, wanted and misreported, are given in brackets). | $\begin{array}{r} 116(10 \%, 77 \%, \\ 7 \%, 6 \%) \end{array}$ | 96 | 92 | 125 | 64 |
| 2017 | Total commercial sea catch for SDs 22-31 (estimates of the split of the catch in 2014 into: unwanted, wanted and reported, wanted and unreported, wanted and misreported, are given in brackets). | $\begin{array}{r} 116(10 \%, 77 \%, \\ 7 \%, 6 \%) \end{array}$ | 96 | 80 | 117 | 46 |
| 2018 | Total commercial sea catch for SDs 22-31 (estimates of the split of the catch in 2016 into: unwanted, wanted and reported, wanted and unreported, wanted and misreported, are given in brackets). | $\begin{array}{r} 116 \text { (9\%, 68\%, } \\ 7.0 \%, 16 \%) \end{array}$ | 91 |  |  |  |
| 2019 | Total commercial sea catch for SDs 22-31 (estimates of the split of the catch in 2017 into: unwanted, wanted and reported, wanted and unreported, wanted and misreported, are given in brackets). | $\begin{array}{r} 116(10 \%, 55 \%, \\ 6 \%, 29 \%) \end{array}$ |  |  |  |  |

${ }^{\wedge}$ Total reported landings including recreational catches.
${ }^{\wedge}$ Estimated total catches including discards, mis- and unreporting.
^^^Estimated total catches including unreporting.
*Value corresponds to total commercial sea removals, including reported landings, unreporting, misreporting, and dead discards.

## History of catch and landings

Table 7 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Catch distribution by category in 2017 as estimated by ICES (median values from probability distributions).

| Catch (2017; dead catch, <br> including non-commercial and <br> river catches) | Landings | Discards (dead) |  |
| :---: | :---: | :---: | :---: |
| 933 tonnes | Nominal landings (commercial and non- <br> commercial in sea and in rivers) <br> $76 \%$ | Unreported and <br> misreported <br> $24 \%$ | 53 tonnes |

Table 8 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Nominal landings (reported) of Baltic salmon in round fresh weight and in numbers: landings from rivers, coast, and offshore; total; commercial (in numbers) from coast and offshore combined; agreed TAC for subdivisions 22-31.

| Year | Rivers |  | Coast |  | Offshore |  | Total |  | Coast and offshore* | TAC |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | tonnes | thousand fish | tonnes | thousand fish | tonnes | thousand fish | tonnes | thousand fish | thousand fish | thousand fish |
| 1993 | 110 |  | 830 |  | 2570 |  | 3520 |  | 676 | 650 |
| 1994 | 100 |  | 580 |  | 2250 |  | 2930 |  | 584 | 600 |
| 1995 | 120 |  | 670 |  | 1980 |  | 2770 |  | 553 | 500 |
| 1996 | 210 | 35 | 770 | 173 | 1730 | 361 | 2710 | 570 | 456 | 450 |
| 1997 | 280 | 45 | 800 | 153 | 1500 | 278 | 2580 | 476 | 396 | 410 |
| 1998 | 190 | 30 | 590 | 111 | 1520 | 307 | 2300 | 449 | 334 | 410 |
| 1999 | 170 | 30 | 590 | 108 | 1230 | 252 | 1990 | 391 | 286 | 410 |
| 2000 | 180 | 30 | 520 | 100 | 1450 | 315 | 2150 | 444 | 312 | 450 |
| 2001 | 160 | 30 | 570 | 125 | 1190 | 264 | 1920 | 419 | 355 | 450 |
| 2002 | 140 | 28 | 590 | 125 | 1030 | 237 | 1750 | 390 | 336 | 450 |
| 2003 | 100 | 28 | 430 | 113 | 1020 | 238 | 1550 | 373 | 327 | 460 |
| 2004 | 130 | 25 | 770 | 159 | 1130 | 250 | 2030 | 435 | 365 | 460 |
| 2005 | 170 | 31 | 610 | 115 | 880 | 178 | 1650 | 324 | 254 | 460 |
| 2006 | 100 | 19 | 400 | 69 | 640 | 126 | 1130 | 215 | 172 | 460 |
| 2007 | 140 | 23 | 350 | 68 | 570 | 114 | 1050 | 205 | 159 | 429 |
| 2008 | 260 | 45 | 460 | 91 | 220 | 45 | 930 | 182 | 109 | 364 |
| 2009 | 180 | 32 | 550 | 112 | 290 | 60 | 1020 | 204 | 138 | 310 |
| 2010 | 110 | 18 | 370 | 66 | 370 | 5 | 860 | 159 | 118 | 294 |
| 2011 | 120 | 20 | 370 | 67 | 390 | 77 | 900 | 164 | 122 | 250 |
| 2012 | 320 | 50 | 440 | 70 | 310 | 57 | 1070 | 177 | 108 | 123 |
| 2013 | 260 | 39 | 440 | 68 | 210 | 38 | 910 | 145 | 87 | 109 |
| 2014 | 320 | 43 | 450 | 74 | 190 | 35 | 980 | 152 | 85 | 107 |
| 2015 | 320 | 49 | 400 | 71 | 160 | 26 | 880 | 147 | 81 | 96 |
| 2016 | 340 | 52 | 440 | 66 | 140 | 25 | 920 | 144 | 71 | 96 |
| 2017** | 200 | 36 | 370 | 58 | 130 | 23 | 700 | 117 | 57 | 96 |

*For comparison with TAC (includes only commercial catches, except for the years 1993-2000 when also recreational catches at sea are included).
**Preliminary.

Table 9 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). The table shows total catches (from sea, coast, and river) of salmon, in numbers, in the whole Baltic (subdivisions $22-32$ ), split into: nominal catches by country, discards (including seal-damaged salmon), and unreported catches ( $\mathrm{PI}=$ probability interval $=90 \%$ since $2001=95 \%$ before then). Discards and unreported catches for the years 2001-2017 are estimated by a different method than for the years 1993-2000. Catch figures for 2017 are preliminary.

| Year | Country |  |  |  |  |  |  |  |  | reported | Discard |  | Estimated misreported catch** | Total unreported catches*** |  | Total catches |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Denmark | Estonia | Finland | Germany | Latvia | Lithuania | Poland | Russia | Sweden | total | median | PI |  | median | PI | median | PI |
| 1993* | 111840 | 5400 | 248790 | 6240 | 47410 | 2320 | 42530 | 9195 | 202390 | 676115 | 95162 | 57550-146900 | 4100 | 136604 | 44110-307000 | 930761 | 810200-1088100 |
| 1994 | 139350 | 1200 | 208000 | 1890 | 27581 | 895 | 40817 | 5800 | 158871 | 584404 | 74979 | 45150-116300 | 16572 | 126716 | 51191-267771 | 805001 | 706471-936071 |
| 1995 | 114906 | 1494 | 206856 | 4418 | 27080 | 468 | 29458 | 7209 | 161224 | 553113 | 76541 | 46060-118500 | 64046 | 173150 | 98095-310945 | 821265 | 723545-948445 |
| 1996 | 105934 | 1187 | 266521 | 2400 | 29977 | 2544 | 27701 | 6980 | 206577 | 649821 | 97938 | 58360-152200 | 62679 | 196649 | 103608-368478 | 967938 | 846478-1128678 |
| 1997 | 87746 | 2047 | 245945 | 6840 | 32128 | 879 | 24501 | 5121 | 147910 | 553117 | 81897 | 46910-130500 | 85861 | 202355 | 121361-353661 | 858277 | 752661-999961 |
| 1998 | 92687 | 1629 | 154676 | 8379 | 21703 | 1069 | 26122 | 7237 | 166174 | 479676 | 67571 | 41080-103800 | 60378 | 157603 | 92777-275177 | 720768 | 636677-830077 |
| 1999 | 75956 | 2817 | 129276 | 5805 | 33368 | 1298 | 27130 | 5340 | 139558 | 420548 | 61785 | 36980-95760 | 122836 | 209558 | 150425-317635 | 706612 | 629835-807135 |
| 2000 | 84938 | 4485 | 144260 | 8810 | 33841 | 1460 | 28925 | 5562 | 165016 | 477297 | 71015 | 39450-115200 | 159251 | 261698 | 190230-397350 | 828764 | 735850-955850 |
| 2001 | 90388 | 3285 | 122419 | 7717 | 29002 | 1205 | 35606 | 7392 | 153197 | 450211 | 41300 | 37660-45880 | 126100 | 219800 | 193300-275000 | 687800 | 660500-743800 |
| 2002 | 76122 | 3247 | 104856 | 5762 | 21808 | 3351 | 39374 | 13230 | 140121 | 407871 | 38440 | 35130-42600 | 115000 | 204200 | 178600-257300 | 629400 | 603100-683400 |
| 2003 | 108845 | 2055 | 99364 | 5766 | 11339 | 1040 | 35800 | 4413 | 117456 | 386078 | 43460 | 39220-48700 | 143200 | 232900 | 205400-293400 | 639200 | 611000-701200 |
| 2004 | 81425 | 1452 | 130415 | 7087 | 7700 | 704 | 17650 | 5480 | 195662 | 447575 | 43750 | 39450-49600 | 254400 | 388500 | 346000-480800 | 855300 | 812000-949900 |
| 2005 | 42491 | 1721 | 113378 | 4799 | 5629 | 698 | 22896 | 3069 | 146581 | 341262 | 30880 | 28370-34140 | 110900 | 193700 | 170400-241900 | 546600 | 522900-596100 |
| 2006 | 33723 | 1628 | 64679 | 3551 | 3195 | 488 | 22207 | 1002 | 98663 | 229136 | 22740 | 21060-24850 | 46900 | 96280 | 83120-122100 | 333800 | 320300-360100 |
| 2007 | 16145 | 1315 | 75270 | 3086 | 5318 | 537 | 18988 | 1408 | 96605 | 218672 | 18740 | 17390-20480 | 54300 | 104600 | 91250-130300 | 329500 | 316000-355700 |
| 2008 | 7363 | 1890 | 80919 | 4151 | 2016 | 539 | 8650 | 1382 | 92533 | 199443 | 10190 | 9571-11050 | 3300 | 42250 | 32690-58690 | 244300 | 234700-260900 |
| 2009 | 16072 | 2466 | 78080 | 2799 | 2741 | 519 | 10085 | 584 | 107241 | 220587 | 13780 | 12490-15500 | 65100 | 124700 | 108300-156100 | 350500 | 333800-382400 |
| 2010 | 29637 | 1941 | 44523 | 1520 | 1534 | 427 | 5774 | 491 | 80518 | 166365 | 12100 | 10710-14070 | 67500 | 114000 | 100700-140800 | 285800 | 272100-313200 |
| 2011 | 21064 | 2030 | 49567 | 1850 | 1271 | 546 | 6204 | 470 | 89978 | 172980 | 11810 | 10810-13150 | 35400 | 75910 | 65730-94390 | 253100 | 242700-271900 |
| 2012 | 23175 | 2680 | 73447 | 1362 | 1056 | 568 | 5689 | 412 | 84332 | 192721 | 10220 | 9351-11440 | 15900 | 54870 | 45750-69130 | 251000 | 241800-265400 |
| 2013 | 24657 | 2291 | 56393 | 1430 | 2083 | 1210 | 5412 | 387 | 67082 | 160157 | 13470 | 11470-15520 | 18000 | 45890 | 38750-57410 | 208900 | 201700-220500 |
| 2014 | 24482 | 2076 | 69135 | 1264 | 1878 | 582 | 3118 | 418 | 62680 | 165633 | 11030 | 9355-12700 | 13600 | 36230 | 30390-45360 | 204000 | 198100-213100 |
| 2015 | 19355 | 2600 | 62476 | 2034 | 1839 | 2661 | 3896 | 406 | 62608 | 157875 | 10790 | 9422-11980 | 14700 | 37140 | 31640-45960 | 196800 | 191300-205700 |
| 2016 | 17684 | 3180 | 62738 | 1616 | 1853 | 3864 | 3769 | 419 | 60740 | 155863 | 9900 | 8903-10670 | 17100 | 39610 | 33990-48440 | 195100 | 189500-204000 |
| 2017 | 9488 | 2705 | 52715 | 5371 | 1759 | 1734 | 6558 | 380 | 47627 | 128337 | 11210 | 9594-12490 | 30500 | 46480 | 42600-52660 | 177300 | 173300-183600 |

The data for 1993-1994 include subdivisions 24-32; the catches in subdivisions $22-23$ are normally less than one tonne. From 1995 data include subdivisions $22-32$.
Catches from the recreational fishery are included in reported catches for Finland, Sweden (all years), and Denmark (only since 1998). Other countries have no, or very low recreational catches.

* In 1993 the Faroe Islands caught 3200 individuals, which is included in the total Danish catches.
* Corresponds only to Polish catch.
*** Including also the estimated misreported catch.


## Summary of the assessment

Table 10 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). River-specific probabilities of achieving 75\% of the PSPC in 2023 or 2024 (depending on the assessment unit) under the projection scenarios from the 2018 assessment (ICES, 2018). Probabilities greater than 0.70 are shaded green.

|  |  | Probability to meet 75\% of PSPC |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| River | Year of |  |  | nario |  |  |
|  | comparison | 1 | 2 | 3 | 4 | 5 |
| Tornionjoki | 2024 | 0.63 | 0.63 | 0.66 | 0.60 | 0.74 |
| Simojoki | 2024 | 0.43 | 0.44 | 0.44 | 0.39 | 0.62 |
| Kalixälven | 2024 | 0.75 | 0.75 | 0.76 | 0.77 | 0.78 |
| Råneälven | 2024 | 0.65 | 0.63 | 0.68 | 0.65 | 0.74 |
| Piteälven | 2024 | 0.65 | 0.66 | 0.69 | 0.63 | 0.75 |
| Åbyälven | 2024 | 0.66 | 0.66 | 0.66 | 0.66 | 0.76 |
| Byskeälven | 2024 | 0.73 | 0.73 | 0.73 | 0.71 | 0.80 |
| Rickleån | 2024 | 0.30 | 0.28 | 0.31 | 0.27 | 0.50 |
| Sävarån | 2024 | 0.45 | 0.45 | 0.47 | 0.40 | 0.61 |
| Ume/Vindelälven | 2024 | 0.57 | 0.58 | 0.62 | 0.57 | 0.69 |
| Öreälven | 2024 | 0.35 | 0.34 | 0.38 | 0.34 | 0.51 |
| Lögdeälven | 2024 | 0.26 | 0.27 | 0.27 | 0.23 | 0.39 |
| Ljungan | 2024 | 0.55 | 0.54 | 0.56 | 0.48 | 0.65 |
| Mörrumsån | 2023 | 0.72 | 0.71 | 0.72 | 0.73 | 0.77 |
| Emån | 2023 | 0.16 | 0.15 | 0.17 | 0.13 | 0.29 |
| Kågeälven | 2024 | 0.52 | 0.49 | 0.49 | 0.49 | 0.65 |

## Post-smolt survival



Figure 3 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Post-smolt survival (median) for wild (black boxplots) and hatchery-reared (grey boxplots) salmon. Boxes and whiskers indicate $50 \%$ and $90 \%$ probability intervals, respectively.




Figure 4
Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Top panels: Annual abundances of 1-sea-winter salmon (1SW) available to the fisheries. Four months of adult natural mortality are taken into account (from 1 May until 1 September) to cover natural mortality during the fishing season after the post-smolt mortality phase. Bottom panels: Annual abundances of multi-sea-winter salmon (MSW) available to the fisheries. Six months of adult natural mortality are taken into account (from 1 January until 1 July) to cover natural mortality during the fishing season. The left panels are for wild salmon and the right panels for wild and reared salmon together. The predicted future development (20182033) in abundance following projection scenario 1 is also indicated.

Tornionjoki



Kalixälven


Rảneälven


Figure 5a
Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Probabilities for stocks to meet an objective of $75 \%$ of potential smolt production capacity under different projection scenarios. Fishing in 2019 mainly affects smolt production in the years 2023-2024.

Piteälven


Figure 5b
Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Probabilities for stocks to meet an objective of $75 \%$ of potential smolt production capacity under different projection scenarios. Fishing in 2019 mainly affects smolt production in the years 2023-2024.

Sävȧran




Figure 5c
Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Probabilities for stocks to meet an objective of 75\% of potential smolt production capacity under different projection scenarios. Fishing in 2019 mainly affects smolt production in the years 2023-2024.

Ljungan



Kágeälven


Figure 5d
Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Probabilities for stocks to meet an objective of $75 \%$ of potential smolt production capacity under different projection scenarios. Fishing in 2019 mainly affects smolt production in the years 2023-2024.


Figure 6a
Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Median values and 90\% probability intervals for smolt and spawner abundances in different rivers in projection scenarios 1 (black), 4 (red), and 5 (blue). Fishing in 2019 mainly affects smolt production in the years 2023-2024.


Figure 6b Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Median values and 90\% probability intervals for smolt abundances in different rivers in projection scenarios 1 (black), 4 (red), and 5 (blue). Fishing in 2019 mainly affects smolt production in the years 2023-2024.


Figure 6c Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Median values and 90\% probability intervals for smolt abundances in different rivers in projection scenarios 1 (black), 4 (red), and 5 (blue). Fishing in 2019 mainly affects smolt production in the years 2023-2024.


Figure 6d Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Median values and 90\% probability intervals for smolt abundances in different rivers in projection scenarios 1 (black), 4 (red), and 5 (blue). Fishing in 2019 mainly affects smolt production in the years 2023-2024.


Figure 7 Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Estimated pre-fishery abundance in the sea (PFA; wild and reared, 1SW and MSW fish in total) for scenario 1 in the current (2017, data up to 2015; black) and previous (2015, data up to 2014; green) assessment, respectively. The median estimate and $90 \%$ probability intervals are plotted, hollow points with dashed tick marks indicate projections from the model.


Figure 8
Salmon in subdivisions 22-31 (Main Basin and Gulf of Bothnia). Grouping of salmon stocks in six assessment units in the Baltic Sea, including the Gulf of Finland. The genetic variability between stocks of an assessment unit is smaller than the genetic variability between stocks of different units. In addition, the stocks of a particular unit exhibit similar migration patterns.

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